THE OFFICE OF REGULATORY STAFF SURREBUTTAL TESTIMONY OF

DR. DOUGLAS H. CARLISLE
OCTOBER 28, 2013



DOCKET NO. 2013-201-W/S

APPLICATION OF UTILITIES SERVICES
OF SOUTH CAROLINA, INC., FOR
ADJUSTMENT OF RATES AND
CHARGES AND MODIFICATIONS OF
CERTAIN TERMS AND CONDITIONS
FOR THE PROVISION OF WATER
AND SEWER SERVICE

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1		SURREBUTTAL TESTIMONY OF
2		DR. DOUGLAS H. CARLISLE
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5		FOR
6 7		THE OFFICE OF REGULATORY STAFF
8		
9		DOCKET NO. 2013-201-WS
LO	IN F	RE: Application of Utilities Services of South Carolina, Inc., for Adjustment of Rates
l1		and Charges and Modifications of Certain Terms and Conditions for the Provision
12		of Water and Sewer Service
L3		
L4	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
L5	A.	I will address the concerns of Ms. Pauline Ahern, Mr. Steven Lubertozzi, and Mr. Dylan
L 6		D'Ascendis, in that order.
L7	Q.	ARE YOUR OBSERVATIONS ABOUT UTILITY, INC.'S ("UI") LONG-TERM DEBT
18		A CENTRAL PART OF YOUR ANALYSIS?
L9	A.	No. Most of the return variation in my testimony depends on my Return on Equity
20		("ROE") analysis.
21	Q.	DO YOU ACCEPT MS. AHERN'S STATEMENT THAT THE LOAN INTEREST
22		DOES NOT ACCUMULATE AND IS CURRENTLY BEING REPAID?
23	A.	I accept her statement that "as the Company informs me, the interest on the notes is
24		not accumulating and adding to the principal" and I also accept her statements that Utilities,
25		Inc. ("UI") is currently paying that interest. That UI is paying interest now without paying
26		down the principal is hardly better than making the same interest-only payments later. It
27		amounts to the same thing: the UI loan is expensive and the ratepayers of its subsidiaries pay
28		for it. If anything, this information places the situation in a worse light because it means the

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ratepayers have already been paying straight interest without paying down on the principal. I calculate that the interest-only payments add an additional \$59,220,000 in interest payments for UI ratepayers (Surrebuttal Exhibit DHC-1). That it is being paid now is worse because of the time value of money. Most people would rather have their money now. Unfortunately, Utilities Services of South Carolina's ("USSC" or "the Company") ratepayers have already been paying for their allocation of this debt.

If Ms. Ahern inferred from my testimony that I meant ratepayers would have to pay interest twice on the interest-only portion, that is incorrect. I stated that "it acts like principal," which is correct in that it has become a "new basis to be repaid." My Direct Testimony does not state that it was a new basis for calculating interest payments. My point was, and still is, that more money has to be paid than the face interest rate would indicate.

Q. DO YOU AGREE WITH MS AHERN'S STATEMENTS ABOUT THE REASONABLENESS OF THE DEBT RATE?

Ms. Ahern asserts that: (1) the original loan was prudent; (2) the interest rate was reasonable at the time of the loan; and, (3) the interest rate continues to be reasonable by today's standards. Although these assertions appear to address the issues I have raised, they actually sidestep my argument.

The logic of the first point is that, if a company's action is not deemed imprudent, then it is beyond question and the Public Service Commission of South Carolina has no latitude in assessing the financial management of the companies whose rates it approves. The management of finances is a continuous process, however, so it must be assessed as an on-going activity.

The second point – the interest rate was reasonable at the time of the loan – is not directly relevant to my concern that this loan is the <u>only</u> Long-Term Debt allocated to USSC

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and it is governed by interest-only and make-whole provisions. I stress "only" Long-Term Debt because this loan was undertaken when interest rates were high and no other loan has been undertaken since. Although Ms. Ahern has an analysis of bond rates, she has not offered any analysis of what rate UI could have obtained if its loan had been secured by a mortgage on its properties, rather than supported by a collateral trust. Such a comparison would provide a true comparison of interest rates. Moreover, we still face the lack of any action by UI to mitigate the impact of this loan.

Since the loan began, rates have fallen and, rather than take advantage of lower rates, UI discontinued its Short-Term Debt. Ms. Ahern's comparison of rating agency criteria and bond rates shifts the focus away from the trends that cast UI's debt deal in a bad light and toward major corporations not comparable to UI. Consider the case of a company with fewer customers than UI, York Water Company (see Surrebuttal Exhibit DHC-2). York Water Company's Long-Term Debt rate has averaged 100 basis points below UI's despite the former's customer base of about 63,000 customers (see Direct Testimony Exhibit DHC-9, p.9 of 10), compared to UI's approximately 300,000 customers. There are also at least two South Carolina water companies with lower interest rates right now. They are smaller than UI.

Q. DOES MS. AHERN'S EXHIBIT PMA-2 PROVE THE REASONABLENESS OF USSC'S DEBT RATE?

No. Ms. Ahern's Surrebuttal Exhibit PMA-2, Schedule 3R, Page 2 of 2 shows that, for four years, public utility Baa bonds have paid a rate less than 5.58%. Further consideration raises the question of whether the conditions on these bonds were as stringent as UI's debt, including the existence of make-whole provisions and interest-only periods. It is far from clear that loans are directly comparable to bonds, an assumption implicit in Ms. Ahern's

¹ http://www.uiwater.com/

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	argument. Even if that issue were satisfactorily answered, the real problem remains that UI
	took on a single, large debt at the height of interest rates. This loan coincides with a change in
	ownership of UI, and UI has taken on no Long-Term Debt since the change. Before
	undertaking this large loan, UI had multiple debt issuances. The unreasonableness lies in the
	"lumpiness" of the debt, the lack of mitigation through measures such as rolling-over
	short-term debt, and the unfavorable terms of the debt.
Q.	WHY DID YOU RECOMMEND THAT THIS COMMISSION PLACE MORE
	WEIGHT ON THE LOWER END OF YOUR ROE RANGE?
A.	As Ms. Ahern stated, USSC's customers are already paying pure interest on UI's loan.
	The holding company is, therefore, a burden to USSC's ratepayers due to UI's Long-Term
	Debt rate. The only incentive UI has for managing its debt better is for it to be discussed
	during a rate-case. For this reason, I have recommended that the Commission consider the
	lower half of my range.
Q.	DO YOU AGREE WITH MR. LUBERTOZZI'S STATEMENT THAT THE
	EXCLUSION OF THE 0.02% OR .0002 INCREMENT TO LONG-TERM DEBT
	WOULD MEAN THAT USSC "WOULD NEVER EARN ITS AUTHORIZED
	RETURN" (Lubertozzi Rebuttal, page 4 of 7, lines 5 & 6)?
A.	No. Mr. Lubertozzi's reasoning seems to assume that this Commission must accept
	everything that the Company submits, including this 0.02% adder to its Long-Term Debt rate.
	In fact, if this Commission chooses to exclude it, the return approved by the Commission
	would never include this adder and the Company would have an opportunity to earn its return.
	Somewhat contradictorily, Mr. Lubertozzi also states that, "the regulatory process is
	inadequate by design" and cites the low end of my range, 8.86% and the high end of Mr.
	D'Ascendis's range, 11.45%, and concludes, "at the end of the day, those are arguments are

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1 moot if the company has zero chance of actually earning its authorized ROE." Based on this 2 theory, the inclusion of the 0.02% would appear to be irrelevant.

Q. DO YOU THINK THAT THIS COMMISSION SHOULD IMITATE THE RULINGS IN OTHER STATES REGARDING THIS LONG-TERM DEBT ADDER?

No. If mechanical imitation of other states were the practice, decisions would be a matter of averaging decisions elsewhere. Whatever the impact of other states' policies regarding capital structure, cost rates, and ROE, I do not believe that mechanically imitating other states is desirable. Instead, I submit to the decisions of this Commission.

Q. WHY DO YOU USE HISTORICAL DATA TO HELP CALCULATE THE GROWTH COMPONENT IN YOUR DISCOUNTED CASH FLOW ("DCF") ANALYSIS?

I use such data because historical data is available to investors, as are analysts' forecasts. To suggest that investors ignore historical data is to suggest the improbable, even – given its ubiquity – almost the impossible. In fact, the interaction between historical patterns and emerging ones could be a source of improving choices of investments and there is empirical support for this supposition.² Using only analysts' predictions contradicts one of the central premises of economics: markets are efficient and incorporate all available information.

Q. DID YOU ERR IN USING HISTORICAL DATA?

19 A. No. I find Mr. D'Ascendis's rebuttal puzzling for the following reasons: (1) the
20 widespread availability of historical data; (2) his results when he excluded historical data and
21 used only analysts' estimates; (3) his results when he used historical data; (4) his use of
22 quotations from scholars. I will elaborate on each reason.

² See, for example, A New Approach to Predicting Analyst Forecast Errors: Implications for Investment Decisions, Eric C. So, Stanford Graduate School of Business at:

http://kelley.iu.edu/feaconference/papers/Paper Upload So E 76655.pdf

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(1) Availability of historical information. Despite asserting that investors are
exclusively influenced by analysts, Mr. D'Ascendis includes, as many ROE witnesses do, a
Value Line exhibit in his Direct Testimony (D'Ascendis Direct Testimony Exhibit DWD-1,
Schedule 3, pages 2-10 of 10). These pages contain large amounts of historical data, yet Mr.
D'Ascendis indicates that investors ignore this data and that Value Line continues to publish it
despite its customers' indifference.

- (2) <u>Results using analysts' estimates.</u> When Mr. D'Ascendis used only analysts' data, his DCF result was lower than mine. His result of 8.86% (Direct Testimony Exhibit DWD-1, Schedule 3, page 1 of 10) relies exclusively upon analysts' opinions. His DCF result was 74 basis points lower than mine.
- (3) Results using historical data. Despite his concern about using historical data to calculate likely returns, Mr. D'Ascendis includes such data in his modified Risk Premium and CAP-M, (Direct Testimony Exhibit DWD-1, Schedule 5, page 10 of 10). He uses "Arithmetic Mean Holding Period Returns on the Standard & Poor's Utility Index 1926-2012" on line 1 and the Predictive Risk Premium ModelTM (PRPMTM), which is derived, according to his footnote, from "the risk premium of the monthly total returns of the S&P Utility Index and the monthly yields on Moody's A rated public utility bonds from 1928 2012." In other words, he analyzed historical data, which he claims should not be used. Notably, Rebuttal Testimony DWD-2, page 6 cites an article included as an exhibit (DWD-2, Schedule 2-R) that promotes selecting comparable companies by a new method. The steps of this method include the following statement on page 5 of 6 of the exhibit, "We believe it is logical to evaluate both historical and projected return rates because it is reasonable to assume that investors avail themselves of both." That is exactly what I do in my DCF. Mr. D'Ascendis's PRPMTM result, using historical data, is higher than his DCF, which uses only analysts' predictions. His

higher returns, therefore, are based on a direct contradiction of his criticism of my use of historical data.

(4) <u>Use of quotations from scholars.</u> The rebuttal testimony that criticizes my use of both historical data and analysts' predictions cites four sources. None of them support the criticism. I will consider each source in turn.

a) Myron Gordon. Nowhere in the quotation of Myron Gordon is there a statement that historical data should be ignored, only that analysts' estimates are better "for the explanation of variation in price among common stocks" than "financial statements." Since I do not use price fluctuations, except inasmuch as they indirectly affect dividend yields, this conclusion does not apply to my analysis.

b.) Roger Morin. Morin's statements do not preclude the use of historical data. He states that "investors rely upon analysts' forecasts to a greater extent than on historic data only." In other words, he is comparing exclusive use of historical data to exclusive use of analysts' estimates. I used neither exclusively in my analysis. Morin, moreover, does not state whether "historic[al] data" refers to a naïve, straight-line projection. If so, it is quite likely that analysts' projections are better at least some of the time, but it is possible that a more sophisticated use of historical data might be as useful or more useful than analysts' estimates alone. Analysts can be overconfident. We must keep in mind that the "Great Recession" was not captured by most analysts so as to prevent large losses by investors.

c.) Jeremy Siegel. The quotation from Jeremy J. Siegel addresses, not historical data per se, but rather the perception that cash dividend amounts, dividend policy, and general economic growth are poor predictors of investors' returns compared to per-share data, especially earnings per share. If Mr. Siegel thinks that historical data should not be used, it is

³ Wei Xiong, "Bubbles, Crises, and Heterogeneous Beliefs," Princeton University Working Paper [to become a chapter in a book], pp. 18-19.

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not evident from this quotation. In fact, one could interpret Mr. Siegel's quotation to be critical of forecasts of economic growth as opposed to historical earnings per share, an interpretation consistent with his long-run perspective. In any event, I used change in per-share data, so, at least in that respect, my approach would meet with Mr. Siegel's approval.

d.) Burton Malkiel. The most interesting source cited to challenge my use of both analysts' estimates and historical data is the study by John G. Cragg and Burton G. Malkiel back in 1982. One needs to consider what Dr. Malkiel says in his book, <u>A Random Walk</u> Down Wall Street:

No one can consistently predict either the direction of the stock market or the relative attractiveness of individual stocks and thus no one can consistently obtain better overall returns than the market. And while there are undoubtedly profitable trading opportunities that occasionally appear, these are quickly wiped out once they become known. No one person or institution has yet to produce a long-term, consistent record of finding money-making, risk-adjusted individual stock-trading opportunities, particularly when they pay taxes and incur transaction costs.⁴

Later in the same book, Malkiel continues:

...if it was easy to spot predictable patterns in security returns or anomalous security prices, then professional fund managers should be able to beat the market. Direct tests of the actual performance of professionals, who are richly incentivized to outperform the market, should represent the most compelling evidence of market efficiency.

⁴ Burton G. Malkiel, <u>A Random Walk down Wall Street</u>, New York: W.W. Norton, 2003, p.231.

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There is a remarkably large body of evidence suggesting that professional investment managers are not able to outperform index funds that simply buy and hold the broad stockmarket portfolio.⁵

Thus, Malkiel, an expert cited to criticize my blending historical data and analysts' estimates, has declared that research shows that analysts fail to predict either the overall market or individual stocks' returns.

This discussion has shown that a closer look at the sources cited to dispute my use of historical data shows that the sources, as cited, do nothing of the kind. The main thrust of all of these sources is that one should not blindly rely on certain kinds of historical data. My analysis does not.

Q. DO YOUR COMPARABLE EARNINGS METHOD ("CEM") SAMPLE-SELECTION CRITERIA MEASURE BOTH SYSTEMATIC AND NON-SYSTEMATIC RISK?

Yes. Beta (" β ") measures systematic risk, that risk which is related in some degree to that of the overall market. Diversity of investments measures non-systematic risk, those business and financial risks particular to individual companies. Thus, my CEM group is comparable and, given that the prices of inputs they face to produce their goods and services are reflected in their book value, their earnings should be comparable too. Just to make sure that systematic risk is neutralized, I also made sure that the β -range of my CEM group had not strayed too far from that of my DCF Proxy Group.

Q. SINCE YOUR CEM SAMPLE-SELECTION CRITERIA MEASURE BOTH SYSTEMATIC AND NON-SYSTEMATIC RISK, IS MR D'ASCENDIS'S METHOD MORE ROBUST?

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⁵ Malkiel, p.245.

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No. He claims his is more "robust" for four reasons: (1) it measures both systematic and non-systematic risk; (2) his method uses market data; (3) regression analysis, with some emphasis on the purported value of standard errors, captures all risks better; and, (4) his smaller CEM proxy group is superior. I will address each point.

- (1) The existence of β and its use by company analysts to assess appropriate borrowing costs for subsidiaries and other components of companies, indicates that it has a recognized validity. Mr. D'Ascendis does not state that β is a poor measurement but he suggests it by saying that the ECAP-M is superior, however he also uses a regular CAP-M in his analysis.
- (2) Mr. D'Ascendis uses market data to select his CEM group and he claims that I do not use market data to select mine. β , however, is a direct product of market data and I used it to select my CEM group. It bears restating that Mr. D'Ascendis used historical data to select his group, despite his objections elsewhere to using such data. Although there is no standard CEM methodology, it is based on book value⁶, which he does not use. If it is an error to use book value, then it is an error to use the CEM.
- (3) USSC's ROE witness's claim to capture all risk must come from the following sources: 1) β does not capture systematic risk; 2) a diverse portfolio does not capture non-systematic risk; 3) he is using superior measures because he is using market data; and, 4) he is using a superior analysis because he uses regression analysis, unadjusted β , and standard errors. I have already addressed the first three points, so that leaves his use of regression and standard errors. Regression is the mathematical relationship between data representing a

Note: The discussion on these pages is worded so that the use of book value does not appear optional: "The Comparable Earnings Method is designed to measure the returns expected to be earned on the original cost book value of similar risk enterprises."

⁶ David Parcell, <u>The Cost of Capital – A Practitioner's Guide</u>, 2010 edition, Society of Utility and Regulatory Financial Analysts, pp. 115-116.

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dependent variable and an independent or multiple independent variables. A regression formula attempts to predict exactly the dependent variable of ROE. Departures from a perfectly matched relationship are measured by standard errors. If one believes that these errors measure non-systematic risk, idiosyncratic to individual companies and only that risk, then Mr. D'Ascendis's point is strengthened, but his objections are not valid if: (a) these "errors" might also be measuring random variation – sometimes called "statistical noise" – in addition to non-systematic risk; (b) it is very difficult to eliminate this noise; and, (c) the amount noise might fluctuate considerably. A look at the CEM group used by Mr. D'Ascendis deepens this concern.

(4) Mr. D'Ascendis commends his proxy group (Schedules 7 and 8 of Exhibit DWD-1) as a better group, yet half of the companies in his proxy group are in my CEM group (see Surrebuttal Exhibit DHC-3). A quarter of his companies are in financially related activities. Given the financial roots of the Great Recession from which we have not fully emerged, inclusion of financial institutions in a proxy group is ill advised, as these companies almost surely will not be typical. One stock in particular, Annaly Capital, has an extremely large 13.34% dividend yield, which is hardly typical of any kind of stock. The results Mr. D'Ascendis obtains from using the group are very high due to his applying three different methods, which is in disregard to established CEM approaches. Moreover, each method has an approach that greatly inflates his result, especially the DCF portion, which produces an ROE of 11.29%. Thus, Mr. D'Ascendis does not have a CEM method and his proxy group is less diversified, making it more vulnerable to non-systematic risk.

Q. DID YOU ERR IN YOUR CALCULATION OF THE RETURN ON THE MARKET IN YOUR CAP-M?

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No. Mr. D'Ascendis believes that I should have used the "Total Value Weighted Index" long-term total return of 9.6%.

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It is important to understand a little of the methodology of the <u>SBBI 2013 Classic Yearbook</u> ('SBBI'). Much of its analysis based upon the premise that there is a Small Company Premium. To support this premise methodologically, on page 95, <u>SBBI</u> states that its historical data on companies' returns is broken down into tenths or "deciles," of an equal number of companies, grouped together by their size. Ensuring that these deciles continue over time to contain equal numbers of companies and companies of the same size presents a challenge. Bankruptcies, mergers, births of new companies, and economic growth of companies into higher deciles or decline into lower deciles can affect the number of companies in each decile and their assignment to the proper decile. To remedy this problem, SBBI rebalances the deciles each quarter.

SBBI's method should be considered by Mr. D'Ascendis who quotes his direct testimony, "As I stated at page 29, line 11 through page 30, line 3, smaller companies tend to be more risky, causing investors to expect greater returns as compensation for that risk, consistent with the basic financial principles of risk and return." Consistent with that belief, Mr. D'Ascendis adds 60 basis points to his recommended ROE for USSC. Despite his support of a Small Company Premium, Mr. D'Ascendis argues that my averaging of the deciles is, "not correct, because that average produces higher than expected results due to the higher returns of smaller companies which are weighted more heavily." I do not agree with this statement. Small companies are not weighted more heavily by SBBI; they receive a weight equal to that of large companies. In fact, he asserts my analysis should have used the

⁷ In addition to p.95 of <u>SBBI</u>, see also the definition of "decile" on page 290. "One of 10 portfolios formed by ranking a set of securities by some criteria and dividing them into *10 equally populated subsets*. The New York Stock Exchange capitalization deciles are formed by ranking the stocks traded on the Exchange by their market capitalization." [italics added]

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"NYSE/AMEX/NASDAQ Total Value Weighted Index." This Index, as its name suggests, gives large companies receive a heavier weight.

It is a contradiction that Mr. D'Ascendis asserts a premium for small companies but objects to the use of an average that diminishes their equality. Even this contradiction is not as troubling as the disregard for investors' behavior that this argument implies. A small company whose stock and dividend payments produce a 70% return in ten years produces just as much return for an investor who invests \$1,000 as a large company with a 70% return on a \$1,000 investment over the same period. Investors invest in individual companies, so individual companies should be treated equally.

Q. DO YOU AGREE THAT THERE IS A SMALL COMPANY PREMIUM?

No. I do not believe that a Small Company Premium applies because of the well-known distortion known as Survivorship Bias. It can be true that, as a group, small companies bring higher returns, yet it is impossible to invest in such a way as to realize those returns. The reason some companies may get a higher return is that not all companies survive. Investors could realize a higher return if they could identify those companies that do not go bankrupt, do not get acquired by other companies, do not grow into higher deciles, or do not become small by decay and decline.

Even if all the issues to make the Small Company Premium were resolved by overcoming the problem of Survivorship Bias, several other practical problems remain. If there were a foolproof method of identifying such companies, investors would rush into such investments and bid down the premium until it became negligible. Then too, since regulated utilities are insulated against most major threats, their likelihood of bankruptcy is considerably diminished; so one kind of risk associated with small companies is largely eliminated. Consistent with this reasoning, empirical research shows that there is no premium for small

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utility companies.⁸ Evidence shows that, when Survivorship Bias is ignored, the apparent premium still disappears for long periods and, when the transient nature of company size is factored in, the premium disappears completely.⁹ There are also studies that have found there is no basis at all for a Small Company Premium.¹⁰ Since there is no Small Company Premium, there is no need for an ECAP-M, which double-counts risk and which, to my knowledge, has never received an academically refereed review.

Q. FOR YOUR CAP-M, DO YOU AGREE THAT THE ARITHMETIC AVERAGE SHOULD BE USED RATHER THAN THE COMPOUND ANNUAL GROWTH RATE OR GEOMETRIC AVERAGE?

10 A. No. The arithmetic average does not reflect realizable returns and assumes that

11 investors are naïve. Moreover, it exaggerates the effects of fluctuation. Here is a simple

12 example:

Amount	Arithmetic Average	Geometric Average
\$1,000.00		
\$2,000.00	100%	100%
\$1,000.00	-50%	-50%
	50%	0%
	\$1,000.00 \$2,000.00	Average \$1,000.00 \$2,000.00 100% \$1,000.00 -50%

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The investor who believed in the arithmetic average would expect to have \$1,000.00 * 150% ¹¹

= \$1,500.00 and would be bitterly disappointed to discover that only the same \$1,000.00 was

⁸ Annie Wong, "Utility Stocks and the Size Effect: An Empirical Analysis," *Journal of the Midwest Finance Association*, 1993, PP. 95-101.

⁹Ching-Chih Lu, "The Size Premium in the Long Run," Taipei, Taiwan: National Chengchi University, December 25, 2009, [entire].

¹⁰ Richard Roll, "On Computing Mean Returns and the Small Firm Premium," *Journal of Financial Economics* (1983), pp. 371-86.

Jay Ritter, "The Biggest Mistakes We Teach," Journal of Financial Research (summer 2002).

¹¹ 100% + 50% = 150%, since the investor wants to know the gain above the starting point of 100%

there. The investor who calculated that \$1,000.00 * 100% ¹² = \$1,000.00, while disappointed, would not be surprised. An investor wants to know the total gain that can be expressed in realizable annualized percentage gains. While investors doubtless want to know what their stock has done in the past, every investor wants to know where it will wind up. To use Mr. D'Ascendis's analogy, investors are less interested in all the historical events of every battle and more interested in knowing who won the war.

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There is evidence that people know that simple averages do not convey enough information. As long as a sample of events or objects seems typical this concern does not surface; but, when something might be atypical, this concern emerges. An average room full of people might be a fit sample for calculating average income, using an arithmetic average, until Bill Gates walks in. When the typicality of events and facts is unknown, we use other measurements of central tendency, such as the median, the standard deviation, or the geometric mean. These measurements all serve to reduce the undue influence of atypical events or facts, also called outliers. Not using these measurements inflates the effects of what is atypical. The arithmetic mean or simple average is always higher than the geometric mean or compound annual growth rate except when there is no volatility and they are the same. The arithmetic mean exaggerates the impact of volatility.

Q. IS MR. D'ACENDIS CORRECT WHEN HE STATES THAT YOU "AGREE THAT USSC SHOULD BE TREATED AS A STAND-ALONE ENTERPRISE"?

To answer this question it is crucial to see what I stated in my testimony and how Mr. D'Ascendis quoted me. In his rebuttal he states that I, "agree that USSC should be evaluated as a stand-alone enterprise" and states, "At page 3, lines 4-5, Dr. Carlisle says USSC was 'to

 12 100% + 0%, since the investor wants to know the gain above the starting point of 100%

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1	be treated as a publicly-traded company for a rate-based return-on-equity proceeding'." The	is
2	partial quotation obscures the actual question and answer, which I quote here:	

Q. WHY DID YOU EXAMINE DATA ON COMPANIES WITH TRADED STOCK?

A. First, USSC has asked to be treated as a publicly traded company by applying for a rate-based return-on-equity proceeding.

In other words, I recognized the Company's desire to receive ROE treatment. Nowhere does the word or the general equivalent of "stand-alone" appear in the passage from which Mr. D'Ascendis extracted a partial quotation. When a company asks for such treatment, I am asked to perform an analysis to make a recommendation regarding the appropriate ROE. That analysis involves a regulatory fiction of treating a subsidiary or a privately held company as though it could issue stock. If USSC were truly stand-alone, it would not have any debt and would be 100% equity. If USSC had not filed for ROE treatment, this would be an operating margin case. That the Company has any debt at all means that it is not truly stand-alone.

Q. DOES THIS CONCLUDE YOUR TESTIMONY?

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Office of Regulatory Staff Docket #2013-201-WS Utilities Services of South Carolina, Inc.

Comparision of Interest-Only and Regular Loan

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					<u>Coupon</u>
<u>Year</u>	<u>Interest</u>	<u>Principal</u>	Total Cash Flow	 <u>naining Pricipal</u>	<u>Rate</u>
2006				\$ 180,000,000	
2007	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2008	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2009	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2010	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2011	\$ (11,844,000)		\$	\$ 180,000,000	6.58%
2012	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2013	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2014	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2015	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2016	\$ (11,844,000)		\$ (11,844,000)	\$ 180,000,000	6.58%
2017	\$ (11,844,000)	\$ (9,000,000)	\$ (20,844,000)	\$ 171,000,000	6.58%
2018	\$ (11,251,800)	\$ (9,000,000)	\$ (20,251,800)	\$ 162,000,000	6.58%
2019	\$ (10,659,600)	\$ (9,000,000)	\$ (19,659,600)	\$ 153,000,000	6.58%
2020	\$ (10,067,400)	\$ (9,000,000)	\$ (19,067,400)	\$ 144,000,000	6.58%
2021	\$ (9,475,200)	\$ (9,000,000)	\$ (18,475,200)	\$ 135,000,000	6.58%
2022	\$ (8,883,000)	\$ (9,000,000)	\$ (17,883,000)	\$ 126,000,000	6.58%
2023	\$ (8,290,800)	\$ (9,000,000)	\$ (17,290,800)	\$ 117,000,000	6.58%
2024	\$ (7,698,600)	\$ (9,000,000)	\$ (16,698,600)	\$ 108,000,000	6.58%
2025	\$ (7,106,400)	\$ (9,000,000)	\$ (16,106,400)	\$ 99,000,000	6.58%
2026	\$ (6,514,200)	\$ (9,000,000)	\$ (15,514,200)	\$ 90,000,000	6.58%
2027	\$ (5,922,000)	\$ (9,000,000)	\$ (14,922,000)	\$ 81,000,000	6.58%
2028	\$ (5,329,800)	\$ (9,000,000)	\$ (14,329,800)	\$ 72,000,000	6.58%
2029	\$ (4,737,600)	\$ (9,000,000)	\$ (13,737,600)	\$ 63,000,000	6.58%
2030	\$ (4,145,400)	\$ (9,000,000)	\$ (13,145,400)	\$ 54,000,000	6.58%
2031	\$ (3,553,200)	\$ (9,000,000)	\$ (12,553,200)	\$ 45,000,000	6.58%
2032	\$ (2,961,000)	\$ (9,000,000)	\$ (11,961,000)	\$ 36,000,000	6.58%
2033	\$ (2,368,800)	\$ (9,000,000)	\$ (11,368,800)	\$ 27,000,000	6.58%
2034	\$ (1,776,600)	\$ (9,000,000)	\$ (10,776,600)	\$ 18,000,000	6.58%
2035	\$ (1,184,400)	\$ (9,000,000)	\$ (10,184,400)	\$ 9,000,000	6.58%
2036	\$ (592,200)	\$ (9,000,000)	\$ (9,592,200)	\$ -	6.58%
TOTALS	\$ (242,802,000)	\$ (180,000,000)	\$ (422,802,000)		

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Comparision of Interest-Only and Regular Loan

Year	Interest	Principal	T	otal Cash Flow	Remaining Pricipal	<u>Coupon</u> Rate]	<u>Difference in</u> interest
2006	<u>Interest</u>	\$ 180,000,000	\$	180,000,000	\$ 180,000,000	<u>ruce</u>		<u>interest</u>
2007	\$ (11,844,000)	\$ (6,000,000)	\$	(17,844,000)	\$ 174,000,000	6.58%	\$	_
2008	\$ (11,449,200)	\$ (6,000,000)	\$	(17,449,200)	\$ 168,000,000	6.58%	\$	(394,800)
2009	\$ (11,054,400)	\$ (6,000,000)	\$	(17,054,400)	\$ 162,000,000	6.58%	\$	(789,600)
2010	\$ (10,659,600)	\$ (6,000,000)	\$	(16,659,600)	\$ 156,000,000	6.58%	\$	(1,184,400)
2011	\$ (10,264,800)	\$ (6,000,000)	\$	(16,264,800)	\$ 150,000,000	6.58%	\$	(1,579,200)
2012	\$ (9,870,000)	\$ (6,000,000)	\$	(15,870,000)	\$ 144,000,000	6.58%	\$	(1,974,000)
2013	\$ (9,475,200)	\$ (6,000,000)	\$	(15,475,200)	\$ 138,000,000	6.58%	\$	(2,368,800)
2014	\$ (9,080,400)	\$ (6,000,000)	\$	(15,080,400)	\$ 132,000,000	6.58%	\$	(2,763,600)
2015	\$ (8,685,600)	\$ (6,000,000)	\$	(14,685,600)	\$ 126,000,000	6.58%	\$	(3,158,400)
2016	\$ (8,290,800)	\$ (6,000,000)	\$	(14,290,800)	\$ 120,000,000	6.58%	\$	(3,553,200)
2017	\$ (7,896,000)	\$ (6,000,000)	\$	(13,896,000)	\$ 114,000,000	6.58%	\$	(3,948,000)
2018	\$ (7,501,200)	\$ (6,000,000)	\$	(13,501,200)	\$ 108,000,000	6.58%	\$	(3,750,600)
2019	\$ (7,106,400)	\$ (6,000,000)	\$	(13,106,400)	\$ 102,000,000	6.58%	\$	(3,553,200)
2020	\$ (6,711,600)	\$ (6,000,000)	\$	(12,711,600)	\$ 96,000,000	6.58%	\$	(3,355,800)
2021	\$ (6,316,800)	\$ (6,000,000)	\$	(12,316,800)	\$ 90,000,000	6.58%	\$	(3,158,400)
2022	\$ (5,922,000)	\$ (6,000,000)	\$	(11,922,000)	\$ 84,000,000	6.58%	\$	(2,961,000)
2023	\$ (5,527,200)	\$ (6,000,000)	\$	(11,527,200)	\$ 78,000,000	6.58%	\$	(2,763,600)
2024	\$ (5,132,400)	\$ (6,000,000)	\$	(11,132,400)	\$ 72,000,000	6.58%	\$	(2,566,200)
2025	\$ (4,737,600)	\$ (6,000,000)	\$	(10,737,600)	\$ 66,000,000	6.58%	\$	(2,368,800)
2026	\$ (4,342,800)	\$ (6,000,000)	\$	(10,342,800)	\$ 60,000,000	6.58%	\$	(2,171,400)
2027	\$ (3,948,000)	\$ (6,000,000)	\$	(9,948,000)	\$ 54,000,000	6.58%	\$	(1,974,000)
2028	\$ (3,553,200)	\$ (6,000,000)	\$	(9,553,200)	\$ 48,000,000	6.58%	\$	(1,776,600)
2029	\$ (3,158,400)	\$ (6,000,000)	\$	(9,158,400)	\$ 42,000,000	6.58%	\$	(1,579,200)
2030	\$ (2,763,600)	\$ (6,000,000)	\$	(8,763,600)	\$ 36,000,000	6.58%	\$	(1,381,800)
2031	\$ (2,368,800)	\$ (6,000,000)	\$	(8,368,800)	\$ 30,000,000	6.58%	\$	(1,184,400)
2032	\$ (1,974,000)	\$ (6,000,000)	\$	(7,974,000)	\$ 24,000,000	6.58%	\$	(987,000)
2033	\$ (1,579,200)	\$ (6,000,000)	\$	(7,579,200)	\$ 18,000,000	6.58%	\$	(789,600)
2034	\$ (1,184,400)	\$ (6,000,000)	\$	(7,184,400)	\$ 12,000,000	6.58%	\$	(592,200)
2035	\$ (789,600)	\$ (6,000,000)	\$	(6,789,600)	\$ 6,000,000	6.58%	\$	(394,800)
2036	\$ (394,800)	\$ (6,000,000)	\$	(6,394,800)	\$ -	6.58%	\$	(197,400)
TOTALS	\$ (183,582,000)	\$ (180,000,000)	\$	(363,582,000)	Cost of inter	est-only	\$	(59,220,000)

Office of Regulatory Staff Utilities Services of South Carolina

York Water Company: Selected Financial Data

Docket # 2013-201-WS

For the Year	2011	2010	2009	2008	2007
Water operating revenues	\$40,629	\$39,005	\$37,043	\$32,838	\$31,433
Operating expenses	<u>20,754</u>	<u>19,238</u>	<u>19,655</u>	<u>18,158</u>	<u>17,333</u>
Operating income	19,875	19,767	17,388	14,680	14,100
Interest expense	5,155	4,795	4,780	4,112	3,916
Other income (expenses), net	<u>-677</u>	<u>-465</u>	<u>-517</u>	<u>-509</u>	<u>-78</u>
Income before income taxes	14,043	14,507	12,091	10,059	10,106
Income taxes	<u>4,959</u>	<u>5,578</u>	<u>4,579</u>	<u>3,628</u>	3,692
Net income	\$9,084	\$8,929	\$7,512	\$6,431	\$6,414
Day Chave of Common Stock					
Per Share of Common Stock Book value	\$7.45	¢7.10	¢c 02	\$6.14	\$5.97
	\$7.45	\$7.19	\$6.92		·
Basic earnings per share	0.71	0.71	0.64	0.57	0.57
Cash dividends declared per share	0.5266	0.515	0.506	0.489	0.475
Weighted average number of shares outstanding during the year	12 724 420	12 (2((()	11 (05 155	11 200 215	11 225 922
outstanding during the year	12,734,420	12,020,000	11,093,133	11,298,213	11,223,822
Utility Plant					
Original cost,					
net of acquisition adjustments	\$278,344	\$269,856	\$259,839	\$245,249	\$222,354
Construction expenditures	9,472	10,541	12,535	24,438	18,154
04					
Other	425424 0	**** ********************************	\$2.40.00	42.10.112	4210050
Total assets	\$274,219	\$259,931	\$248,837	\$240,442	\$210,969
Long-term debt	05.045	05.450	77 7 6 6	0 < 0 7 0	50.505
including current portion	85,017	85,173	77,568	86,353	70,505
Interest Expense/Total Long-Term Debt Average Long-Term Debt Expense	6.06% 5.63%	5.63%	6.16%	4.76%	5.55%

Source: York Water Company's Annual Report to the U.S. Securities Exchange Commission for year ending 12/31/11, p.16. Note: Last row is calculated from cited items in the table; confirmed in 11/15/12 telecon with CFO

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Surrebuttal Exhibit DHC-3 page 1 of 1

OVERLAP BETWEEN ORS & USSC CEM PROXY GROUP

IN ORS CEM GROUP? USSC'S GROUP (1="YES")

1 Actavis, Inc.

Annaly Capital Mgmt.

AutoZone Inc.

1 Baxter Intl Inc.

1 Berkley (W.R.)

1 Bristol-Myers Squibb

Brown & Brown

Capitol Fed. Finl

1 ConAgra Foods

1 DaVita Inc.

Dun & Bradstreet

Gallagher (Arthur J.)

1 J&J Snack Foods

1 Kroger Co.

Lancaster Colony

1 McKesson Corp.

Mercury General

Northwest Bancshares

1 Owens & Minor

Peoples United Finl

1 Raytheon Co.

SAIC, Inc.

1 Sherwin-Williams

1 Silgan Holdings

1 Smucker (J.M.)

Stericycle Inc.

Suburban Propane

1 Waste Connections

1 Weis Markets

55.2%

proportion in ORS group

Sources: Exhibit DWD-1, Schedule 7, Page 3 of 3

Exhibt DHC-13